

Message Text

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PAGE 01 STATE 212172
ORIGIN MCT-02

INFO OCT-01 SS-15 IO-13 SP-02 AF-10 ARA-10 EA-10
EUR-12 NEA-10 SIG-03 MMO-01 CAB-02 CIAE-00
COME-00 DODE-00 DOTE-00 EB-08 INR-10 NSAE-00
FAA-00 L-03 SY-05 PA-01 H-01 CA-01 ISO-00 /120 R

DRAFTED BY M/CT:J T JOHNSON:PD
APPROVED BY M/CT: AMBASSADOR QUANTON
D:J TRATTNER ; IO/UNP:P BRIDGES
EB/TRA:J ATWOOD
S/P:C HUME ; ARA:R ARELLANO
L/SFP:L G FIELDSJR
FAA:R LALLY ; EA/RA:P CLEVELAND
EUR:K JONIETZ
NEA:M DRAPER
AF:D PETERSON

-----070249 220112Z /14

P 212138Z AUG 78
FM SECSTATE WASHDC
TO ALL DIPLOMATIC POSTS PRIORITY

C O N F I D E N T I A L STATE 212172

E.O. 11652: GDS

TAGS: PINR

SUBJECT: IMPLEMENTATION OF BONN SUMMIT ANTI-HIJACKING
DECLARATION

REF: STATE 186923

1. EXPERTS FROM BONN SUMMIT COUNTRIES MET IN BONN
AUGUST 1-2 TO DEVELOP A MECHANISM TO MANAGE RESPONSE TO
SPECIFIC HIJACKING INCIDENTS AND TO AGREE ON A
SCENARIO FOR SOLICITING SUPPORT FROM ADDITIONAL GOVERN-
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MENTS FOR BONN SUMMIT DECLARATION. A BASIC OUTLINE FOR
ACHIEVING BOTH OBJECTIVES WAS APPROVED. DELEGATIONS
REVIEWED DRAFT GUIDELINES FOR PROCEDURES TO BE FOLLOWED
DURING CONSULTATIVE PROCESS FOLLOWING A HIJACKING.
EXPERTS ALSO AGREED THAT NON-SUMMIT COUNTRIES DESIRING
TO AFFILIATE WITH OBJECTIVES OF BONN SUMMIT DECLARATION
COULD DO SO BY PUBLIC ANNOUNCEMENT COMBINED WITH DIPLO-

MATIC NOTE TO SUMMIT CAPITALS.

2. SINCE EXPERTS MEETING, FRG IN CONSULTATION WITH SUMMIT CAPITALS, REFINED FORMAT OF APPROACHES TO THIRD COUNTRIES AND RESOLVED RESERVATIONS VOICED AT BONN MEETING. HAVING COMPLETED THAT PROCESS, FRG AMBASSADORS HAVE BEEN INSTRUCTED TO PROCEED WITH DEMARCHES. AS

AGREED AT EXPERTS MEETING, FRG AMBASSADOR IN EACH CAPITAL WILL COORDINATE AMONG SUMMIT COUNTRIES APPROACH TO HOST GOVERNMENT. GOVERNED BY CONSULTATIONS AT POST AMONG SEVEN AMBASSADORS, DEMARCHE SHOULD TAKE ONE OF THE FOLLOWING FORMS: A) FRG OR DESIGNATED AMBASSADOR SPEAKING FOR ALL SEVEN, EITHER ALONE OR ACCOMPANIED BY OTHERS; B) JOINTLY BY ALL SEVEN; C) SEPARATELY BY EACH AMBASSADOR. WE BELIEVE LOCAL SITUATION SHOULD GOVERN SELECTION OF MOST EFFECTIVE FORMAT. HOWEVER, IN GENERAL, WE WOULD HOPE US REPRESENTATIVE CAN FIND APPROPRIATE WAY TO MAKE KNOWN DIRECTLY OUR CONCERNS ALONG LINES REFTEL.

3. SUMMIT REPRESENTATIVES AGREED THAT THIRD COUNTRY DEMARCHES SHOULD BE MADE AT POLITICAL LEVEL AND BE COMPLETED BY AUGUST 31. SEVEN ALSO DECIDED TO HOLD FOLLOW-ON MEETING OF EXPERTS TO REVIEW THIRD COUNTRY AFFILIATIONS WITH DECLARATION AND TO FINALIZE PROCEDURAL CONFIDENTIAL

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GUIDELINES AND CONSULTATIVE MECHANISM. WE ARE CONSIDERING MEETING IN EARLY OCTOBER. THAT TIME FRAME WOULD ALLOW SUFFICIENT INTERVAL FOR REFINEMENT OF GUIDELINES AND FOR ASSESSMENT OF IMPACT OF DEMARCHES.

4. FORMAL SUPPORT FOR THE OBJECTIVES OF THE BONN DECLARATION WILL BE SOUGHT IN THE DEMARCHE, PREFERABLY BY DIPLOMATIC NOTE TO SUMMIT GOVERNMENTS. WE ALSO HOPE THAT PUBLIC SUPPORT WILL BE MADE IN APPROPRIATE MANNER BY DECLARANT COUNTRIES.

5. IF ASKED, YOU MAY TELL HOST GOVERNMENTS THAT PUBLIC SUPPORT FOR THE DECLARATION WOULD NOT ENTAIL MEMBERSHIP IN ANY INSTITUTION OR BECOMING A PARTY TO ANY NEW CONVENTION. OF COURSE, WE CONTINUE TO URGE ADHERENCE TO THE THREE EXISTING ANTI-TERRORIST CONVENTIONS AFFECTING INTERNATIONAL CIVIL AVIATION. WE ANTICIPATE, HOWEVER, THAT ANY DECLARANT GOVERNMENT, HAVING A SIGNIFICANT AVIATION INTEREST IN THE INCIDENT, WILL PARTICIPATE IN POST-HIJACKING CONSULTATIONS. SUCH AN INTEREST WOULD INCLUDE: 1) BEING THE OPERATOR OR REGISTRY OF THE HIJACKED AIRCRAFT; 2) BEING THE OBJECT

OF A RANSOM DEMAND; 3) BEING AFFECTED BY SANCTIONS;
OR 4) HAVING SEVERAL NATIONALS WHO ARE VICTIMS OF
THE INCIDENT.

6. FYI: WE UNDERSTAND THAT FRG IN ITS INSTRUCTION TO
ITS AMBASSADORS HAS TAKEN THE POSITION THAT IN
RECOGNITION OF DIFFERING POLITICAL AND STATUTORY
CONSTRAINTS, EACH DECLARANT MUST RETAIN FREEDOM TO

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OF SEVEN AT EMBASSY LEVEL AND URGE THAT QUESTION OF
DISCRETIONARY PARTICIPATION IN ENFORCEMENT MEASURES NOT
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7. DEPENDING ON THE RESULTS OF THIS ROUND OF DEMARCHES,
WE MAY WISH TO INCLUDE A STRONG STATEMENT ABOUT THE
BONN DECLARATION IN OUR UNGA STATEMENT, AND TO INCLUDE
THE SUBJECT ON THE AGENDA FOR BILATERALS. END FYI CHRISTOPHER

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PAGE 01 STATE 212172
ORIGIN NEA-10

INFO OCT-01 ISO-00 MCT-02 /013 R

66011
DRAFTED BY NEA/ARN:MACASEY:DWL
APPROVED BY NEA/RN:WNHOWELL
M/CT:JJOHNSON
-----091583 240139Z /75

O 240048Z AUG 78
FM SECSTATE WASHDC
TO USINT BAGHDAD IMMEDIATE

C O N F I D E N T I A L STATE 212172

FOL RPT 212172 SENT ACTION ALL DIPLOMATIC POSTS
AUG 24, 1978

QUOTE: C O N F I D E N T I A L STATE 212172

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UNQUOTE CHRISTOPHER

NOTE BY OCT: ORIGINAL DISTRIBUTION MCT/SS,IO,SP,REBU,SIG,MMO,
AVIA,SP,SY,PA,H,CA,ISO.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
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Concepts: DEMARCHE, DECLARATION, ANTIHIJACKING PROCEDURES
Control Number: n/a
Copy: SINGLE
Draft Date: 21 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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ISecure: 1
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Review Media Identifier:
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SAS ID: 1673292
Secure: OPEN
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Subject: IMPLEMENTATION OF BONN SUMMIT ANTI-HIJACKING DECLARATION
TAGS: PINR, PINS, PEPR, GE, XX
To: ALL POSTS
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/9315dd5f-c288-dd11-92da-001cc4696bcc
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Sheryl P. Walter
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